

Message Text

SECRET

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ACTION EUR-12

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FM AMEMBASSY PRAGUE
TO SECSTATE WASHDC 4487

S E C R E T SECTION 1 OF 2 PRAGUE 0097

E.O. 11652: XGDS-3
TAGS: CZ, PDIP
SUBJECT: US GOALS AND OBJECTIVES IN CZECHOSLOVAKIA

REF STATE 295632

1. THIS MESSAGE REPORTS FINAL POST COMMENTS ON STATEMENT OF U.S. GOALS AND OBJECTIVES IN CZECHOSLOVAKIA SET FORTH IN STATE 295632. WE ASSUME THAT THE CURRENT STATEMENT IS MEANT TO REFLECT AT LEAST A PROXIMATE ORDERING OF U.S. POLICY PRIORITIES FROM TOP TO BOTTOM. IF THIS ASSUMPTION IS CORRECT, WE CONCUR FULLY THAT ITEM I, "ENCOURAGEMENT OF GREATER CZECHOSLOVAK INDEPENDENCE INTERNATIONALLY", IS OUR PRINCIPAL POLICY GOAL AND THAT ITEM II, "ENCOURAGEMENT OF INCREASED INTERNAL LIBERALIZATION..." IS AN EMINENTLY LOGICAL SECOND PRIORITY.

2. HOWEVER, WHILE WE APPRECIATE THE FACT THAT THIS STATEMENT IS THE RESULT OF EXTENSIVE AND THOUGHTFUL INTERAGENCY CLEARANCE PROCESS, THE EMBASSY COUNTRY TEAM UNANIMOUSLY CONTINUES TO BELIEVE (SEE PRAGUE 2489) THAT ITEM III, " ADVANCEMENT OF ECONOMIC TIES BETWEEN THE U.S. AND CZECHOSLOVAKIA, ESPECIALLY TRADE " SHOULD BE RECAST TO INCLUDE NOT JUST ECONOMIC, BUT ALSO CULTURAL, EDUCATIONAL, SCIENTIFIC AND OTHER ISSUES UNDER THE MORE GENERAL CAPTION, "ADVANCEMENT OF BILATERAL TIES." EVEN

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TAKING INTO ACCOUNT THAT SOME SPECIFIC OBJECTIVES SUBSUMED UNDER ITEM I MUST PERFORCE OVERLAP WITH THE CONCEPT OF BUILDING INCREASED BILATERAL TIES, WE STILL BELIEVE OUR SUGGESTED REVISED STATEMENT WOULD PROVIDE A MORE LOGICAL STRUCTURING OF U.S. GOALS AND OBJECTIVES IN CZECHOSLOVAKIA.

3. ON A MORE NARROW, BUT VITAL MATTER, EMBASSY STRONGLY BELIEVES THAT ITEM I SHOULD INCLUDE MENTION OF OUR DESIRE TO ORCHESTRATE POLICY IN A MANNER AIMED AT EXPEDITING THE EVENTUAL DIMINUTION, PERHAPS THROUGH MBFR, OF SOVIET WARSAW PACT FORCES DEPLOYED IN CZECHOSLOVAKIA--I.E. ON THE FRONT LINES OF THE NATO-WARSAW PACT CONFRONTATION IN THE HEART OF EUROPE.

4. WE SEE LITTLE UTILITY, ON THE OTHER HAND, IN ARTICULATING A SPECIFIC POLICY OBJECTIVE FOR CZECHOSLOVAKIA ON NORTH-SOUTH ISSUES. OF COURSE, THE EMBASSY WILL CONTINUE ROUTINELY TO EXPLAIN TO CZECHOSLOVAKS U.S. POLICIES ON THESE IMPORTANT QUESTIONS AND WILL REPORT ONGOING DEVELOPMENTS. BUT SINCE CZECHOSLOVAKS ARE TOTALLY

ALIGNED WITH SOVIET POSITIONS ON SUCH MATTERS (AND EVEN LESS FLEXIBLE THAN THE SOVIETS IN DISCUSSING THEM WITH AMERICAN OFFICIALS), WE DO NOT SEE THE MERIT OF UNDERSCORING TREATMENT OF NORTH-SOUTH SUBJECTS AS A SPECIAL GOAL OR OBJECTIVE HERE. ACCORDINGLY, WE WOULD FAVOR DROPPING THIS ITEM.

5. WITH RESPECT TO THE SEVERAL USIA MESSAGES (E.G. USIA 34899 CIRCULAR) UNDERLINING PUBLIC AFFAIRS IMPLICATIONS OF POLICY GOALS AND OBJECTIVES, WE BELIEVE THE PROPOSALS IN CURRENT INTERAGENCY STATEMENT ADEQUATELY COVER THE SUBJECT, THOUGH WE WOULD PREFER TO SEE THEM LISTED UNDER THE RUBRIC, " ADVANCEMENT OF BILATERAL TIES", FOR REASONS GIVEN IN PARA 2.

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6. WITH THE ABOVE THOUGHTS IN MIND, WE HAVE PREPARED THE FOLLOWING SUGGESTED REVISION OF THE CURRENT GOALS AND OBJECTIVES STATEMENT.

BEGIN TEXT:

I. ENCOURAGEMENT OF GREATER CZECHOSLOVAK INDEPENDENCE INTERNATIONALLY.

A)--SEEK IMPROVED ACCESS TO GOVERNMENT AND PARTY FUNCTIONARIES FOR U.S. OFFICIALS.

B)--OBTAIN PERMISSION FROM THE CZECHOSLOVAK GOVERNMENT TO REOPEN THE U.S. CONSULATE GENERAL IN BRATISLAVA.

C)--INDUCE THE GOVERNMENT OF CZECHOSLOVAKIA TO PUT INTO EFFECT THE CONSULAR CONVENTION WITH THE U.S. SIGNED IN 1973.

D)--MONITOR CLOSELY THE ACTIVITIES OF SOVIET, AS WELL AS INDIGENOUS, MILITARY FORCES TO PERMIT A CONSTANT ASSESSMENT OF THEIR POTENTIAL THREAT TO NATO, AND PURSUE POLICIES IN COORDINATION WITH OUR ALLIES AIMED AT INDUCING A GRADUAL WITHDRAWAL OF SOVIET TROOPS FROM CZECHOSLOVAKIA.

E)--URGE THE REGIME TO DIMINSH THE LEVEL AND INTENSITY OF MEDIA
ATTACKS ON THE U.S.

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II. ENCOURAGEMENT OF INCREASED INTERNAL LIBERALIZATION, A MORE
PLURALISTIC SOCIETY, AND MORE OPENNES TO OUTSIDE INFLUENCE
IN CZECHOSLOVAKIA.

--REITERATE OUR HUMAN RIGHTS POLICY PUBLICLY ON THE LEVEL OF
PRINCIPLES AND PRIVATELY ON DETAILED CASES, WHENEVER
IT WOULD BE USEFUL TO DO SO.

--URGE BETTER COMPLIANCE WITH PRINCIPLE VII COMMITMENTS
AND THE BASKET/3 PROVISIONS FOR HUMAN CONTACTS AND FLOW OF
INFORMATION WHEN SEEKING IMPLEMENTATION OF THE HELSINKI FINAL ACT.

--SECURE BETTER TREATMENT OF U.S. JOURNALISTS ON ASSIGNMENT
IN CZECHOSLOVAKIA, ASSIST TO OBTAIN VISAS FOR JOURNALISTS
ON THE REGIME'S "BLACK-LIST" AND ATTEMPT TO
PERSUADE THE GOVERNMENT TO RESCIND THE REQUIREMENT THAT
CERTAIN JOURNALISTS MUST PROMISE NOT TO ATTEMPT TO CONTACT DISSIDENTS
BEFORE RECEIVING A VISA.

III. ADVANCEMENT OF BILATERAL TIES BETWEEN THE U.S. AND CZECHOSLOVAK
IA.

--SET THE U.S. NEGOTIATING POSITION AND NEGOTIATE WITH THE
GOVERNMENT OF CZECHOSLOVAKIA A SETTLEMENT OF THE CLAIMS/GOLD DISPUTE.

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--BRING TO A SATISFACTORY CONCLUSION THE NEGOTIATION OF THE PROGRAM DOCUMENT IMPLEMENTING THE CULTURAL, SCIENTIFIC AND TECHNOLOGICAL EXCHANGES AGREEMENT.

--BROADEN AWARENESS OF U.S. CULTURAL, EDUCATIONAL AND SCIENTIFIC ACHIEVEMENTS.

--PROMOTE THE EXPANSION OF TWO-WAY TRADE BY, FOR EXAMPLE, SUPPORTING THE ACTIVITIES OF THE U.S.-CZECHOSLOVAK ECONOMIC COUNCIL.

--CONTINUE AND DEVELOP THE SYSTEM OF TECHNICAL SALES SEMINARS TO INTEREST CZECHOSLOVAKIA IN U.S. PRODUCTS.

--SUPPORT U.S. PARTICIPATION IN THE ANNUAL BRNO ENGINEERING FAIR.

--BEGIN A PROGRAM OF MARKET RESEARCH TO DEVELOP NEW EXPORT OPPORTUNITIES FOR U.S. BUSINESS.

--PROMOTE IMPROVED DIRECT CONTACT FOR AMERICAN BUSINESSMEN WITH CZECHOSLOVAK END-USERS.

--REVIEW REGULARLY AND ENCOURAGE PROGRESS IN CZECHOSLOVAK IMPLEMENTATION OF THE ECONOMIC AND COMMERCIAL PROVISIONS OF BASKET II OF THE HELSINKI FINAL ACT.

--INAUGURATE A SERIES OF SINGLE-SPONSOR SHOWS AT THE EMBASSY'S BUSINESS FACILITATION CENTER.

END OF TEXT.
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